Country Profile: Benin

Region: Western Africa

Last Updated: 07 December 2023

Identified policies and legal sources related to abortion:
- Reproductive Health Act
- General Medical Health Act
- Constitution
- Criminal / Penal Code
- Civil Code
- Ministerial Order / Decree
- Case Law
- Health Regulation / Clinical Guidelines
- EML / Registered List
- Medical Ethics Code
- Document Relating to Funding
- Abortion Specific Law
- Law on Medical Practitioners
- Law on Health Care Services
- Other

Related Documents

From Reproductive Health Act:
- Law on Sexual and Reproductive Health, 2003

From Criminal / Penal Code:
- Benin Penal Code, 2018

From Health Regulation / Clinical Guidelines:
- Medicaised Abortion Guidelines and Standards
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023

From EML / Registered List:
- Essential Medicines List, 2014
- Mifeprac Registration, 2017
- Essential Medicines List for Adults and Children, 2018

From Abortion Specific Law:
- Sexual and Reproductive Health Law, 2021

From Other:
- Law on the Child, 2015

Concluding Observations:
- CEDAW
- CEDAW
- CESCR
- CRC
- CRC

Persons who can be sanctioned:
- A woman or girl can be sanctioned
- Providers can be sanctioned
- A person who assists can be sanctioned

Abortion at the woman’s request
- No

Legal Ground and Gestational Limit
### Economic or social reasons

**Yes**

**Related documents:**
- Sexual and Reproductive Health Law, 2021 (page 1)
- Law on Sexual and Reproductive Health, 2003 (page 8)
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 6)

**Gestational limit**

**Not specified**

When there is no explicit reference to an issue covered in the questionnaire in the relevant document(s), this is noted and no interpretation was made.

- Law on Sexual and Reproductive Health, 2003
- Medicalised Abortion Guidelines and Standards
- Sexual and Reproductive Health Law, 2021
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023

### WHO Guidance

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

Health grounds shall reflect WHO’s definitions of health, which entails a state of complete physical, mental and social well-being and not merely the absence of disease or infirmity. Abortion Care Guideline § 2.2.2.

- **Source document:** WHO Abortion Care Guideline (page 16)

Laws or policies that impose time limits on the length of pregnancy may have negative consequences for women, including forcing them to seek clandestine abortions and suffer social inequities. Safe Abortion Guidelines, § 4.2.1.7.

- **Source document:** WHO Abortion Care Guideline (page 103)

### Foetal impairment

**Yes**

**Related documents:**
- Sexual and Reproductive Health Law, 2021 (page 1)
- Medicalised Abortion Guidelines and Standards (page 13)
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 7)

**Gestational limit**

**Not specified**

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- Medicalised Abortion Guidelines and Standards
- Sexual and Reproductive Health Law, 2021
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023

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Until they are replaced with abortion on request, any existing grounds should be formulated and applied in a manner consistent with international human rights law. This requires that abortion is available when carrying a pregnancy to term would cause the woman, girl or other pregnant person substantial pain or suffering, including but not limited to situations where the pregnancy is not viable. Grounds-based approaches that require fetal impairments to be fatal for abortion to be lawful frustrate providers and leave women no choice but to continue with pregnancy. Being required to continue with a pregnancy that causes significant distress violates numerous human rights. Abortion Care Guideline § 2.2.2.

- **Source document:** WHO Abortion Care Guideline (page 64)

Laws or policies that impose time limits on the length of pregnancy may have negative consequences for women, including forcing them to seek clandestine abortions and suffer social inequities. Safe Abortion Guidelines, § 4.2.1.7.

- **Source document:** WHO Abortion Care Guideline (page 103)
<p>| | |</p>
<table>
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<tr>
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<tr>
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<td><strong>Intellectual or cognitive disability of the woman</strong></td>
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<td><strong>No</strong></td>
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<td></td>
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</tr>
<tr>
<td></td>
<td><strong>Additional notes</strong></td>
</tr>
<tr>
<td>When the voluntary termination of pregnancy is envisaged for a pregnant adult under guardianship, the legal representative refers either directly to a doctor or to a social assistant who, on where applicable, refers her to a competent health structure. The consent of the adult under guardianship is obtained beforehand.</td>
<td></td>
</tr>
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Mental health

Related documents:
- Sexual and Reproductive Health Law, 2021 (page 1)
- Law on Sexual and Reproductive Health, 2003 (page 8)
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 6)

Gestational limit

- Not specified

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Source document: WHO Abortion Care Guideline (page 16)

Laws or policies that impose time limits on the length of pregnancy may have negative consequences for women, including forcing them to seek clandestine abortions and suffer social inequities. Safe Abortion Guidelines, § 4.2.1.7.

Source document: WHO Abortion Care Guideline (page 103)

Additional notes

Pregnancy can be terminated when the continuation of pregnancy jeopardizes the health of the woman. Health with regard to reproduction is understood as the general well-being of the person, including physical, mental and social well-being, for everything related to the genital apparatus, its functions and functioning and not merely the absence of disease or infirmity. The 2011 Guidelines and Standards on Medicalised Abortion state that situations of rape, incest or a diagnosis of fetal malformation must be interpreted explicitly under the rubric of mental health; as these cases highlight the psychological distress of the concerned woman.

Related documents:
- Medicalised Abortion Guidelines and Standards (page 13)
- Sexual and Reproductive Health Law, 2021 (page 1)

Physical health

Related documents:
- Sexual and Reproductive Health Law, 2021 (page 1)
- Law on Sexual and Reproductive Health, 2003 (page 8)
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 6)

Gestational limit

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**Related documents:**
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- Law on Sexual and Reproductive Health, 2003 (page 8)
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 6)

**Gestational limit**

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- **Source document:** WHO Abortion Care Guideline (page 103)

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### Life

**Related documents:**
- Sexual and Reproductive Health Law, 2021 (page 1)
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 6)

**Gestational limit**

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- Sexual and Reproductive Health Law, 2021
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Until they are replaced with abortion on request, any existing grounds should be formulated and applied in a manner consistent with international human rights law. This requires that abortion is available where the life and health of the woman, girl or other pregnant person is at risk. Abortion Care Guideline § 2.2.2.

- **Source document:** WHO Abortion Care Guideline (page 64)

Laws or policies that impose time limits on the length of pregnancy may have negative consequences for women, including forcing them to seek clandestine abortions and suffer social inequities. Safe Abortion Guidelines, § 4.2.1.7.

- **Source document:** WHO Abortion Care Guideline (page 103)

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### Other

**Claim of distress**

| Related documents: |

- Sexual and Reproductive Health Law, 2021 (page 1)
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 8)

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### Additional notes

Interruption of pregnancy can be authorized on the demand of the pregnant woman, when the pregnancy is susceptible to cause or aggravate a material, educational, professional or moral distress that is incompatible with the interest of the woman or the baby to born. The gestational limit is 12 weeks.
<table>
<thead>
<tr>
<th>Authorization of health professional(s)</th>
<th>No</th>
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<tr>
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**WHO Guidance**

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

Third-party authorization requirements are incompatible with international human rights law, which provides that States may not restrict women’s access to health services on the ground that they do not have the authorization of husbands, partners, parents or health authorities, because they are unmarried, or because they are women. The Abortion Care Guideline recommends that abortion be available on the request of the woman, girl or other pregnant person without the authorization of any other individual, body or institution. Abortion Care Guideline § 3.3.2.

**Source document:** WHO Abortion Care Guideline (page 81)

**Additional notes**

Voluntary termination of pregnancy is prescribed by a doctor when the pregnancy endangers the life and health of the pregnant woman and when “the unborn child is suffering from a condition of particular gravity at the time of diagnosis”. In these cases the termination may be performed following the decision of a multidisciplinary consultation meeting.

<table>
<thead>
<tr>
<th>Authorization in specially licensed facilities only</th>
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<tbody>
<tr>
<td><strong>Related documents:</strong></td>
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</tr>
<tr>
<td>• Ministerial Decree fixing the Conditions of Voluntary Interruption of Pregnancy, 2023</td>
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</tr>
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</table>

**WHO Guidance**

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To establish an enabling environment, there is a need for abortion care to be integrated into the health system across all levels (including primary, secondary and tertiary) – and supported in the community – to allow for expansion of health worker roles, including self-management approaches. To ensure both access to abortion and achievement of Universal Health Coverage (UHC), abortion must be centred within primary health care (PHC), which itself is fully integrated within the health system, facilitating referral pathways for higher-level care when needed. Abortion Care Guideline § 1.4.1.

**Source document:** WHO Abortion Care Guideline (page 52)

<table>
<thead>
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**Source document:** WHO Abortion Care Guideline (page 81)

**Additional notes**

When persons exercising parental authority over the minor express diverging opinions, the guardianship judge, at the request of the social worker, rules within a week. In the event that there is no legal representative, the minor brings her request to the social worker who refers her to a competent health structure and informs the guardianship judge who decides within eight (8) days.

**Related documents:**

• Sexual and Reproductive Health Law, 2021 (page 1 )
• Ministerial Decree fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 9)
Judicial authorization in cases of rape

Not specified
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Related documents:
- Medicalised Abortion Guidelines and Standards
- Sexual and Reproductive Health Law, 2021
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023

WHO Guidance

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

There shall be no procedural requirements to “prove” or “establish” satisfaction of grounds, such as requiring judicial orders or police reports in cases of rape or sexual assault (for sources to support this information). These restrictions subject the individual to unnecessary trauma, may put them at increased risk from the perpetrator, and may cause women to resort to unsafe abortion.

The Abortion Care Guideline recommends abortion be available on the request of the woman, girl or other pregnant person. Abortion Care Guideline § 2.2.2.

Source document: WHO Abortion Care Guideline (page 64)

Additional notes

The opening or not of a judicial inquiry does not constitute an obstacle to the realization of the voluntary interruption of pregnancy. The doctor, midwife or authorized nurse who performs the voluntary termination of pregnancy informs the person in charge of the health establishment who in turn reports it to the nearest police unit, in the event of rape or incest.

Related documents:
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 8)

Police report required in case of rape

Not specified
When there is no explicit reference to an issue covered in the questionnaire in the relevant document(s), this is noted and no interpretation was made.

Related documents:
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- Sexual and Reproductive Health Law, 2021
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Related documents:
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 8)
### Parental consent required for minors

**Yes**

**Related documents:**
- Sexual and Reproductive Health Law, 2021 (page 1)
- Ministerial Decree fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 9)

**Can another adult consent in place of a parent?**

**Yes**

In the event that there is no legal representative, the minor brings her request to the social worker who refers her to a competent health structure and informs the guardianship judge who decides within eight (8) days.

**Related documents:**
- Sexual and Reproductive Health Law, 2021 (page 1)
- Ministerial Decree fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 9)

**Age where consent not needed**

**Not specified**

When there is no explicit reference to an issue covered in the questionnaire in the relevant document(s), this is noted and no interpretation was made.

**Related documents:**
- Sexual and Reproductive Health Law, 2021
- Ministerial Decree fixing the Conditions of Voluntary Interruption of Pregnancy, 2023

### Spousal consent

**Not specified**

When there is no explicit reference to an issue covered in the questionnaire in the relevant document(s), this is noted and no interpretation was made.

**Related documents:**
- Medicalised Abortion Guidelines and Standards
- Sexual and Reproductive Health Law, 2021
- Ministerial Decree fixing the Conditions of Voluntary Interruption of Pregnancy, 2023

### Ultrasound images or listen to foetal heartbeat required

**Not specified**

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**Related documents:**
- Medicalised Abortion Guidelines and Standards
- Sexual and Reproductive Health Law, 2021
- Ministerial Decree fixing the Conditions of Voluntary Interruption of Pregnancy, 2023

**WHO Guidance**

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

While parental or partner involvement in abortion decision-making can support and assist women, girls or other pregnant persons, this must be based on the values and preferences of the person availing of abortion and not imposed by third-party authorization requirements. Third-party authorization requirements are incompatible with international human rights law, which provides that States may not restrict women’s access to health services on the ground that they do not have the authorization of husbands, partners, parents or health authorities, because they are unmarried, or because they are women. The Abortion Care Guideline recommends that abortion be available on the request of the woman, girl or other pregnant person without the authorization of any other individual, body or institution. Abortion Care Guideline § 3.3.2.

**Source document:** WHO Abortion Care Guideline (page 81)
### Compulsory counselling

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**WHO Guidance**

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

While counselling should be made available and accessible, it should always be voluntary for women to choose whether or not they want to receive it. The right to refuse counselling when offered must be respected. Where provided, counselling must be available to individuals in a way that respects privacy and confidentiality.

Counselling should be person-centred and may need to be tailored according to the needs of the individual; young people, survivors of sexual and gender-based violence or members of marginalized groups may have different information or counselling requirements.

The content of and approach to counselling will need to be adjusted depending on the reason for seeking abortion services. Therefore, it is important for the counsellor to be aware of and sensitive to the individual's situation and needs. Abortion Care Guideline § 3.2.2.

**Additional notes**

The 2023 ministerial decree notes that any public or approved private health facility provides psychological and social counseling for the patient before and after the voluntary termination of pregnancy; however, it is not specified whether counseling is compulsory.

**Related documents**:
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 5)

### Compulsory waiting period

<table>
<thead>
<tr>
<th>related documents</th>
</tr>
</thead>
<tbody>
<tr>
<td>Medicalised Abortion Guidelines and Standards</td>
</tr>
<tr>
<td>Sexual and Reproductive Health Law, 2021</td>
</tr>
<tr>
<td>Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023</td>
</tr>
</tbody>
</table>

**WHO Guidance**

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

Mandatory waiting periods delay access to abortion, sometimes to the extent that women’s access to abortion or choice of abortion method is restricted. The Abortion Care Guideline recommends against mandatory waiting periods for abortion. Abortion Care Guideline § 3.3.1.

**Additional notes**

Voluntary termination of pregnancy for reasons of distress can only be carried out after a reflection period of at least forty-eight (48) hours granted to the woman from the day of the first consultation. Compliance with this deadline must not result in the prescribed deadline for carrying out the voluntary termination of pregnancy being exceeded.*

**Related documents**:
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 9)

### Mandatory HIV screening test

<table>
<thead>
<tr>
<th>related documents</th>
</tr>
</thead>
<tbody>
<tr>
<td>Medicalised Abortion Guidelines and Standards</td>
</tr>
<tr>
<td>Sexual and Reproductive Health Law, 2021</td>
</tr>
<tr>
<td>Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023</td>
</tr>
</tbody>
</table>

**WHO Guidance**

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

### Regulatory, policy and programmatic barriers – as well as barriers in practice – that hinder access to and timely provision of quality abortion care should be removed. Abortion Care Guideline § Box 2.1.

**Additional notes**

Screening for STIs is part of the initial consultation. The guidelines do not indicate whether this is mandatory or optional.

**Related documents**:
- Medicalised Abortion Guidelines and Standards (page 14)
## Other mandatory STI screening tests

- **Not specified**
  - When there is no explicit reference to an issue covered in the questionnaire in the relevant document(s), this is noted and no interpretation was made.

  **Related documents:**
  - Medicalised Abortion Guidelines and Standards
  - Sexual and Reproductive Health Law, 2021
  - Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023

### WHO Guidance

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

Regulatory, policy and programmatic barriers – as well as barriers in practice – that hinder access to and timely provision of quality abortion care should be removed. Abortion Care Guideline § Box 2.1.

- **Source document:** WHO Abortion Care Guideline (page 59)

### Additional notes

Screening for STIs is part of the initial consultation. The guidelines do not indicate whether this is mandatory or optional.

- **Related documents:**
  - Medicalised Abortion Guidelines and Standards (page 14)

## Prohibition of sex-selective abortion

- **Not specified**
  - When there is no explicit reference to an issue covered in the questionnaire in the relevant document(s), this is noted and no interpretation was made.

  **Related documents:**
  - Medicalised Abortion Guidelines and Standards
  - Sexual and Reproductive Health Law, 2021
  - Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023

### WHO Guidance

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

In situations where abortion is restricted for sex selection purposes, terminating a pregnancy for this reason is likely to involve an unsafe procedure carrying high risks. Any policies or guidelines on the use of technology in obstetric and fetal medicine should take into account the need to ensure women’s access to safe abortion and other services - efforts to manage or limit sex selection should also not hamper or limit access to safe abortion services. Preventing gender-biased sex selection: an interagency statement.

- **Source document:** Preventing Gender-Biased Sex Selection (page 17)

## Restrictions on information provided to the public

- **Yes**

  **List of restrictions**

  Offering services to carry out a voluntary termination of pregnancy, in public, in a meeting or in writing; promoting means, objects and processes relating to the voluntary termination of pregnancy is prohibited. Promoting means, objects and processes relating to the voluntary termination of pregnancy is prohibited.

  - Sexual and Reproductive Health Law, 2021 (page 3)

### WHO Guidance

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

Dissemination of misinformation, withholding of information and censorship should be prohibited.

Information should be accessible and understandable, including formats catering to low-literacy and differently abled populations. Different modalities exist for the provision of information on abortion, e.g. remote access via hotlines and telemedicine, and through approaches such as harm reduction and community-based outreach, as well as in-person interactions with health workers. Abortion Care Guideline § 3.2.1.

- **Source document:** WHO Abortion Care Guideline (page 74)

## Restrictions on methods to detect sex of the foetus

- **No data found**

### WHO Guidance

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

A woman is entitled to know the status of her pregnancy and to act on this information. Prenatal tests and other medical diagnostic services cannot legally be refused because the woman may decide to terminate her pregnancy. Safe Abortion Guidelines § 4.2.1.4.

- **Source document:** WHO Abortion Care Guideline (page 74)

## Other

When the voluntary termination of pregnancy is envisaged for a pregnant adult under guardianship, the legal representative refers either directly to a doctor or to a social assistant who, on where applicable, refers her to a competent health structure. The consent of the adult under guardianship is obtained beforehand. In the event that there is no legal representative, the “incapable adult” brings her request to the social worker who refers her to a competent health structure and informs the guardianship judge who decides within eight (8) days.

- **Related documents:**
  - Sexual and Reproductive Health Law, 2021 (page 2)
  - Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 9)
Clinical and Service-delivery Aspects of Abortion Care

### National guidelines for induced abortion

- Yes, guidelines issued by the government

**Related documents:**
- Medicalised Abortion Guidelines and Standards (page 1)

**WHO Guidance**

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

National standards and guidelines for abortion care should be evidence based and periodically updated and should provide the necessary guidance to achieve equal access to comprehensive abortion care. Leadership should also promote evidence-based SRH services according to these standards and guidelines. Abortion Care Guideline § 1.3.3.

**Source document:** WHO Abortion Care Guideline (page 50)

### Methods allowed

<table>
<thead>
<tr>
<th>Method</th>
<th>Gestational Age</th>
<th>Source document</th>
</tr>
</thead>
<tbody>
<tr>
<td>Vacuum aspiration</td>
<td>&gt;14 WEEKS</td>
<td>Medicalised Abortion Guidelines and Standards (page 24)</td>
</tr>
<tr>
<td>Dilatation and evacuation</td>
<td>&gt;14 WEEKS</td>
<td>Medicalised Abortion Guidelines and Standards (page 24)</td>
</tr>
<tr>
<td>Combination mifepristone-misoprostol</td>
<td>12 WEEKS</td>
<td>Medicalised Abortion Guidelines and Standards (page 26)</td>
</tr>
<tr>
<td>Misoprostol only</td>
<td>10 WEEKS</td>
<td>Medicalised Abortion Guidelines and Standards (page 16)</td>
</tr>
<tr>
<td>Other (where provided)</td>
<td></td>
<td>Medicalised Abortion Guidelines and Standards (page 7)</td>
</tr>
</tbody>
</table>

**WHO Guidance**

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

Vacuum aspiration is recommended for surgical abortions at or under 14 weeks to be provided by traditional and complementary medicine professionals, nurses, midwives, associate/advanced associate clinicians, generalist medical practitioners and specialist medical practitioners.

The Abortion Care Guideline recommends against the practice of dilatation and sharp curettage (D&C), including for sharp curette checks (i.e. to "complete" the abortion) following vacuum aspiration. Abortion Care Guideline § 3.4.1.

**Source document:** WHO Abortion Care Guideline (page 101)

Dilation and evacuation (D&E) is recommended for surgical abortions at or over 14 weeks to be provided by generalist medical practitioners and specialist medical practitioners. Vacuum aspiration can be used during a D&E. Abortion Care Guideline § 3.4.1.

**Source document:** WHO Abortion Care Guideline (page 103)

The recommended method for medical abortion is mifepristone followed by misoprostol (regimen differs by gestational age). Abortion Care Guideline § 3.4.2.

**Source document:** WHO Abortion Care Guideline (page 106)

The Abortion Care Guideline recommends the use of misoprostol alone, with a regimen that differs by gestational age. Evidence demonstrates that the use of combination mifepristone plus misoprostol is more effective than misoprostol alone. Abortion Care Guideline § 3.4.2.

**Source document:** WHO Abortion Care Guideline (page 106)
The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

Mifepristone and misoprostol should be listed in relevant national EMLs (NEMLs) or their equivalent and should be included in the relevant clinical care/service delivery guidelines.

Inclusion in the NEML is one important component of ensuring that quality medicines are available.

For induced abortion, Mifepristone (200 mg) and misoprostol (200 μg), are recommended in the WHO EML. The EML specifically mentions the following co-packaged formulation: 1 tablet mifepristone (200 mg) + 4 tablets misoprostol (200 μg).

Restrictions on prescribing authority for some categories of health workers may need to be modified or other mechanisms put in place to make the medicines available for these health workers within the regulatory framework of the health system. Abortion Care Guideline § 1.4.4.

**Source document:** WHO Abortion Care Guideline (page 55)

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Misoprostol allowed to be sold or distributed by pharmacies or drug stores

**Not specified**

When there is no explicit reference to an issue covered in the questionnaire in the relevant document(s), this is noted and no interpretation was made.

Must be dispensed by a healthcare facility and a prescription is required.

**Source document:** Essential Medicines List for Adults and Children, 2018 (page 42)

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Country recognized approval (mifepristone / mifepristone / mifepristone / mifepristone)

Yes

09-Benin-Mifepack-Registration-2017.pdf#page=1

**Pharmacy selling or distribution**

**Not specified**

When there is no explicit reference to an issue covered in the questionnaire in the relevant document(s), this is noted and no interpretation was made.

**WHO Guidance**

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

Mifepristone and misoprostol should be listed in relevant national EMLs (NEMLs) or their equivalent and should be included in the relevant clinical care/service delivery guidelines.

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**Source document:** WHO Abortion Care Guideline (page 55)

---

Country recognized approval (misoprostol)

Yes, for gynaecological indications

**Related documents:**

- Essential Medicines List for Adults and Children, 2018 (page 42)

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**WHO Guidance**

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

Mifepristone and misoprostol should be listed in relevant national EMLs (NEMLs) or their equivalent and should be included in the relevant clinical care/service delivery guidelines.

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Restrictions on prescribing authority for some categories of health workers may need to be modified or other mechanisms put in place to make the medicines available for these health workers within the regulatory framework of the health system. Abortion Care Guideline § 1.4.4.

**Source document:** WHO Abortion Care Guideline (page 55)
Where can abortion services be provided

Primary health-care centres
No

Secondary (district-level) health-care facilities
Yes

Specialized abortion care public facilities
Not specified

Private health-care centres or clinics
Yes

Provision of abortion and post abortion care services is permitted for private health centres which are accredited.

NGO health-care centres or clinics
Not specified

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**WHO Guidance**

Where it is lawful, abortion must be accessible in practice. This requires both ensuring that health-care facilities, commodities and services are accessible (including sufficient providers), and that law and policy on abortion is formulated, interpreted and applied in a way that is compatible with human rights. Abortion Care Guideline § 1.3.1.

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National guidelines for post-abortion care

Yes, guidelines issued by a professional body or non-governmental organization that are endorsed by the government

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**WHO Guidance**

National standards and guidelines for abortion care should be evidence based and periodically updated and should provide the necessary guidance to achieve equal access to comprehensive abortion care. Leadership should also promote evidence-based SRH services according to these standards and guidelines. Abortion Care Guideline § 1.3.3.
<table>
<thead>
<tr>
<th>Where can post abortion care services be provided</th>
<th>Related documents: WHO Abortion Care Guideline (page 19)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Primary health-care centres</td>
<td>• Medicalised Abortion Guidelines and Standards (page 19)</td>
</tr>
<tr>
<td>No</td>
<td></td>
</tr>
<tr>
<td>Secondary (district-level) health-care facilities</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td>• Medicalised Abortion Guidelines and Standards (page 19)</td>
</tr>
<tr>
<td>Specialized abortion care public facilities</td>
<td>Not specified</td>
</tr>
<tr>
<td></td>
<td>• Medicalised Abortion Guidelines and Standards</td>
</tr>
<tr>
<td>Private health-care centres or clinics</td>
<td>Yes</td>
</tr>
<tr>
<td></td>
<td>Provision of abortion and post abortion care services is permitted for private health centres which are accredited.</td>
</tr>
<tr>
<td></td>
<td>• Medicalised Abortion Guidelines and Standards (page 19)</td>
</tr>
<tr>
<td>NGO health-care centres or clinics</td>
<td>Not specified</td>
</tr>
<tr>
<td></td>
<td>• Medicalised Abortion Guidelines and Standards</td>
</tr>
</tbody>
</table>

**WHO Guidance**

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

The Abortion Care Guideline recommends the option of telemedicine as an alternative to in-person interactions with the health worker to deliver medical abortion services in whole or in part. Telemedicine services should include referrals (based on the woman’s location) for medicines (abortion and pain control medicines), any abortion care or post-abortion follow-up required (including for emergency care if needed), and for post-abortion contraceptive services. Abortion Care Guideline § 3.6.1.

**Source document:** WHO Abortion Care Guideline (page 133)

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<table>
<thead>
<tr>
<th>Contraception included in post-abortion care</th>
<th>Related documents: WHO Abortion Care Guideline (page 24)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Yes</td>
<td></td>
</tr>
</tbody>
</table>

**WHO Guidance**

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

All contraceptive options may be considered after an abortion. For individuals undergoing surgical abortion and wishing to use contraception, Abortion Care Guideline recommends the option of initiating the contraception at the time of surgical abortion. For individuals undergoing medical abortion, for those who choose to use hormonal contraception, the Abortion Care Guideline suggests that they be given the option of starting hormonal contraception immediately after the first pill of the medical abortion regimen. For those who choose to have an IUD inserted, Abortion Care Guideline suggests IUD placement at the time that success of the abortion procedure is determined. Abortion Care Guideline § 3.5.4.

**Source document:** WHO Abortion Care Guideline (page 126)

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<table>
<thead>
<tr>
<th>Insurance to offset end user costs</th>
<th>Related documents: WHO Abortion Care Guideline (page 53)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Not specified</td>
<td></td>
</tr>
</tbody>
</table>

**WHO Guidance**

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

Where user fees are charged for abortion, this should be based on careful consideration of ability to pay, and fee waivers should be available for those who are facing financial hardship and adolescent abortion seekers. As far as possible, abortion services and supplies should be mandated for coverage under insurance plans as inability to pay is not an acceptable reason to deny or delay abortion care. Furthermore, having transparent procedures in all health-care facilities can ensure that informal charges are not imposed by staff. Abortion Care Guideline § 1.4.2.

**Source document:** WHO Abortion Care Guideline (page 53)
### Conscientious Objection

**Who can provide abortion services**

<table>
<thead>
<tr>
<th>Role</th>
<th>Availability</th>
</tr>
</thead>
<tbody>
<tr>
<td>Nurse</td>
<td>Yes</td>
</tr>
<tr>
<td>Midwife/nurse-midwife</td>
<td>Yes</td>
</tr>
<tr>
<td>Doctor (specialty not specified)</td>
<td>Yes</td>
</tr>
<tr>
<td>Specialist doctor, including OB/GYN</td>
<td>Yes</td>
</tr>
<tr>
<td>Other (if applicable)</td>
<td>Yes</td>
</tr>
</tbody>
</table>

Trained midwives and psychologists may provide medical abortions up to 12 weeks of gestation.

**Extra facility/provider requirements for delivery of abortion services**

<table>
<thead>
<tr>
<th>Requirement</th>
<th>Availability</th>
</tr>
</thead>
<tbody>
<tr>
<td>Referral linkages to a higher-level facility</td>
<td>Not specified</td>
</tr>
<tr>
<td>Availability of a specialist doctor, including OB/GYN</td>
<td>Yes</td>
</tr>
<tr>
<td>Minimum number of beds</td>
<td>Not specified</td>
</tr>
</tbody>
</table>

Voluntary termination of pregnancy can only be performed in a health facility that has a maternity ward, an obstetrics gynecology department or an orthogeny unit; qualified personnel; an appropriate technical platform; and a reception and information service.

**WHO Guidance**

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

There is no single recommended approach to providing abortion services. The choice of specific health worker(s) (from among the recommended options) or management by the individual themself, and the location of service provision (from among recommended options) will depend on the values and preferences of the woman, girl or other pregnant person, available resources, and the national and local context. A plurality of service-delivery approaches can co-exist within any given context. Given that service-delivery approaches can be diverse, it is important to ensure that for the individual seeking care, the range of service-delivery options taken together will provide access to scientifically accurate, understandable information at all stages; access to quality-assured medicines (including those for pain management); back-up referral support if desired or needed; linkages to an appropriate choice of contraceptive services for those who want post-abortion contraception. Best Practice Statement 49 on service delivery. Abortion Care Guideline § 3.6.1.

**Source document:** WHO Abortion Care Guideline (page 97)

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**Related documents:**
- Medicalised Abortion Guidelines and Standards (page 7)
- Sexual and Reproductive Health Law, 2021 (page 2)
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 3)
<table>
<thead>
<tr>
<th>Provider Type</th>
<th>Related Documents</th>
<th>Individual Health-Care Providers Who Have Objected Are Required to Refer the Woman to Another Provider</th>
<th>WHO Guidance</th>
</tr>
</thead>
<tbody>
<tr>
<td>Public Sector Providers</td>
<td>Ministry Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 3)</td>
<td>Yes</td>
<td>The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts. The Abortion Care Guideline recommends that access to and continuity of comprehensive abortion care be protected against barriers created by conscientious objection. It is critical that States ensure compliance with regulations and design/organize health systems to ensure access to and continuity of quality abortion care. If it proves impossible to regulate conscientious objection in a way that respects, protects and fulfills abortion seekers' rights, conscientious objection in abortion provision may become indefensible. Abortion Care Guideline § 3.3.9.</td>
</tr>
<tr>
<td>Private Sector Providers</td>
<td>Ministry Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 3)</td>
<td>Yes</td>
<td></td>
</tr>
<tr>
<td>Provider Type Not Specified</td>
<td>Ministry Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 3)</td>
<td>Yes</td>
<td></td>
</tr>
<tr>
<td>Neither Type of Provider Permitted</td>
<td>Ministry Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 3)</td>
<td>Yes</td>
<td></td>
</tr>
</tbody>
</table>
### Public facilities

**Not specified**
When there is no explicit reference to an issue covered in the questionnaire in the relevant document(s), this is noted and no interpretation was made.

**Related documents:**
- Medicalised Abortion Guidelines and Standards
- Sexual and Reproductive Health Law, 2021
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023

**WHO Guidance**

The following descriptions were extracted from WHO Abortion Care Guideline. Where there is a specific Recommendation, this is stated. Otherwise, these are excerpts.

Where it is lawful, abortion must be accessible in practice. This requires both ensuring that health-care facilities, commodities and services are accessible (including sufficient providers), and that law and policy on abortion is formulated, interpreted and applied in a way that is compatible with human rights. Abortion Care Guideline § 1.3.1.

**Source document:** WHO Abortion Care Guideline (page 48)

**Additional notes**

Conscientious objection is defined as "the right and liberty that allows a health worker to refuse to perform an elective termination of pregnancy."

**Related documents:**
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 3)

### Private facilities

**Not specified**
When there is no explicit reference to an issue covered in the questionnaire in the relevant document(s), this is noted and no interpretation was made.

**Related documents:**
- Medicalised Abortion Guidelines and Standards
- Sexual and Reproductive Health Law, 2021
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023

**WHO Guidance**

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**Source document:** WHO Abortion Care Guideline (page 48)

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Conscientious objection is defined as "the right and liberty that allows a health worker to refuse to perform an elective termination of pregnancy."

**Related documents:**
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 3)

### Facility type not specified

**Not specified**
When there is no explicit reference to an issue covered in the questionnaire in the relevant document(s), this is noted and no interpretation was made.

**Related documents:**
- Medicalised Abortion Guidelines and Standards
- Sexual and Reproductive Health Law, 2021
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023

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**Related documents:**
- Ministerial Decree Fixing the Conditions of Voluntary Interruption of Pregnancy, 2023 (page 3)
Indicators

Country specific information related to sexual and reproductive health indications. As data for the Sustainable Development Goal (SDG) indicators related to sexual and reproductive health become available, these will be provided, through periodic updates.

Goal 1. End poverty in all its forms everywhere

1.1.1 Proportion of population below the international poverty line, by sex, age, employment status and geographical location (urban/rural) [No data]

1.1.2 Proportion of population covered by social protection floors/systems, by sex, distinguishing children, unemployed persons, older persons, persons with disabilities, pregnant women, newborns, work-injury victims and the poor and the vulnerable [No data]

1.2.1 Proportion of total government spending on essential services (education, health and social protection) [No data]

Goal 3. Ensure healthy lives and promote well-being for all at all ages

3.1.1 Maternal mortality ratio [397 (2017)]

3.1.2 Proportion of births attended by skilled health personnel [No data]

3.2.1 Proportion of children under 5 years of age, by sex, who have their need for essential immunization satisfied with modern methods [No data]

3.7.1 Proportion of women of reproductive age (aged 15-49 years) who have their need for family planning satisfied with modern methods [No data]

3.7.2 Adolescent birth rate (aged 10-14 years; aged 15-19 years) per 1,000 women in that age group [86.1 (2015-2020)]

3.8.2 Number of people covered by health insurance or a public health system per 1,000 population [No data]

3.9.1 Health worker density and distribution [No data]

Goal 4. Ensure inclusive and equitable quality education and promote lifelong learning opportunities for all

4.1.1 Proportion of children and young people: (a) in grades 2/3; (b) at the end of primary; and (c) at the end of lower secondary achieving at least a minimum proficiency level in (i) reading and (ii) mathematics, by sex [No data]

Goal 5. Achieve gender equality and empower all women and girls

5.1.1 Whether or not legal frameworks are in place to promote, enforce and monitor equality and nondiscrimination on the basis of sex [No data]

5.2.1 Proportion of ever-partnered women and girls aged 15 years and older subjected to physical, sexual or psychological violence by a current or former intimate partner in the previous 12 months, by form of violence and by age [No data]
5.2.2 Proportion of women and girls aged 15 years and older subjected to sexual violence by persons other than an intimate partner in the previous 12 months, by age and place of occurrence

5.3.1 Proportion of women aged 20-24 years who were married or in a union before age 15 and before age 18

5.3.2 Proportion of girls and women aged 15-49 years who have undergone female genital mutilation/cutting, by age

5.6.1 Proportion of women aged 15-49 years who make their own informed decisions regarding sexual relations, contraceptive use and reproductive health care

5.6.2 Number of countries with laws and regulations that guarantee women aged 15-49 years access to sexual and reproductive health care, information and education

5.a.1 (a) Proportion of total agricultural population with ownership or secure rights over agricultural land, by sex; and (b) share of women among owners or rights-bearers of agricultural land, by type of tenure

5.b.1 Proportion of individuals who own a mobile telephone, by sex

Goal 8. Promote sustained, inclusive and sustainable economic growth, full and productive employment and decent work for all

8.5.2 Unemployment rate, by sex, age and persons with disabilities

Goal 10. Reduce inequality within and among countries

10.2.1 Proportion of people living below 50 per cent of median income, by age, sex and persons with disabilities

10.3.1 Proportion of the population reporting having personally felt discriminated against or harassed within the previous 12 months on the basis of a ground of discrimination prohibited under international human rights law

Goal 16. Promote peaceful and inclusive societies for sustainable development, provide access to justice for all and build effective, accountable and inclusive institutions at all levels

16.1.3 Proportion of population subjected to physical, psychological or sexual violence in the previous 12 months

16.2.2 Number of victims of human trafficking per 100,000 population, by sex, age and form of exploitation

16.2.3 Proportion of young women and men aged 18-29 years who experienced sexual violence by age 18

16.3.1 Proportion of victims of violence in the previous 12 months who reported their victimization to competent authorities or other officially recognized conflict resolution mechanisms

16.5.1 Proportion of persons who had at least one contact with a public official and who paid a bribe to a public official, or were asked for a bribe by those public officials, during the previous 12 months

16.6.1 Primary government expenditures as a proportion of original approved budget, by sector (or by budget codes or similar)

16.6.2 Proportion of the population satisfied with their last experience of public services

16.7.1 Proportions of positions (by sex, age, persons with disabilities and population groups) in public institutions (national and local legislatures, public service, and judiciary) compared to national distributions

16.9.1 Proportion of children under 5 years of age whose births have been registered with a civil authority, by age

16.10.1 Number of verified cases of killing, kidnapping, enforced disappearance, arbitrary detention and torture of journalists, associated media personnel, trade unionists and human rights advocates in the previous 12 months

16.b.1 Proportion of population reporting having personally felt discriminated against or harassed in the previous 12 months on the basis of a ground of discrimination prohibited under international human rights law
Goal 17. Strengthen the means of implementation and revitalize the Global Partnership for Sustainable Development

17.8.1 Proportion of individuals using the Internet

**Additional Reproductive Health Indicators**

<table>
<thead>
<tr>
<th>Indicator</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>Percentage of married women with unmet need for family planning</td>
<td>32.3  (2018)</td>
</tr>
<tr>
<td>Percentage of births attended by trained health professional</td>
<td>78.1  (2018)</td>
</tr>
<tr>
<td>Percentage of women aged 20-24 who gave birth before age 18</td>
<td>23    (2009-2013)</td>
</tr>
<tr>
<td>Total fertility rate</td>
<td>4.836 (2018)</td>
</tr>
<tr>
<td>Legal marital age for women, with parental consent</td>
<td>No data</td>
</tr>
<tr>
<td>Legal marital age for women, without parental consent</td>
<td>18    (2009-2017)</td>
</tr>
<tr>
<td>Gender Inequalities Index (Value)</td>
<td>0.61  (2017)</td>
</tr>
<tr>
<td>Gender Inequalities Index (Rank)</td>
<td>146   (2017)</td>
</tr>
<tr>
<td>Mandatory paid maternity leave</td>
<td>yes   (2020)</td>
</tr>
<tr>
<td>Median age</td>
<td>18.8  (2020)</td>
</tr>
<tr>
<td>Population, urban (%)</td>
<td>47.312 (2018)</td>
</tr>
<tr>
<td>Percentage of secondary school completion rate for girls</td>
<td>0.44  (2013)</td>
</tr>
<tr>
<td>Gender parity in secondary education</td>
<td>0.714 (2015)</td>
</tr>
<tr>
<td>Percentage of women in non-agricultural employment</td>
<td>98    (2011)</td>
</tr>
<tr>
<td>Proportion of seats in parliament held by women</td>
<td>7.2   (2017)</td>
</tr>
<tr>
<td>Sex ratio at birth (male to female births)</td>
<td>1.04  (2018)</td>
</tr>
</tbody>
</table>